

Message Text

SECRET

PAGE 01 GENEVA 03499 141010Z

65

ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 DODE-00 CIAE-00 L-01 NSC-05 PM-03

IO-03 INR-05 ACDA-10 SP-02 PRS-01 SAJ-01 /054 W

----- 008128

R 140914Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 2488

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

S E C R E T GENEVA 3499

LIMDIS

NOFORN

E.O. 11652: XGDS-1

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: TENTATIVE NEW NEUTRAL FOLLOW-ON PROPOSAL

REF: GENEVA 3455

1. FOLLOWING IS TEXT OF NEUTRAL "NON-PAPER" REFERRED TO REFTEL GIVEN US IN STRICTEST CONFIDENCE BY FRG DELEGATION. TEXT, IN ITS PRESENT FORM, IS UNDERSTOOD TO HAVE SUPPORT OF SWISS, AUSTRIANS, FINNS, YUGOSLAVS, AND ROMANIANS, BUT NOT YET OF NUMBER OF OTHER NEUTRALS.

2. BEGIN TEXT: (1) WILL, IN THE PERIOD FOLLOWING THE CONFERENCE, ENSURE THAT ITS DECISIONS HAVE BEEN CARRIED OUT

(A) UNILATERALLY IN CARRYING OUT IN GOOD FAITH THOSE DECISIONS WHICH LEND THEMSELVES TO ACTION BY STATES INDIVIDUALLY,

SECRET

SECRET

PAGE 02 GENEVA 03499 141010Z

(B) BILATERALLY BY NEGOTIATING WITH OTHER PARTICIPATING STATES WHEN DECISIONS REQUIRE THIS PROCEDURE, AND

(C) BY INVITING THE EXISTING INTERNATIONAL ORGANIZATIONS TO TAKE NOTE OF THE RELEVANT DECISIONS OF THE CONFERENCE OR BY TAKING APPROPRIATE ACTION WITH THESE ORGANIZATIONS IN ORDER TO SECURE THEIR COLLABORATION IN QUESTIONS WHICH ARE IN THEIR COMPETENCE, AND BY CREATING WORKING GROUPS OR MEETINGS OF EXPERTS OR OTHER SIMILAR BODIES TO FURTHER STUDY PROBLEMS OF IMPLEMENTATION OR FURTHER DEVELOPMENT OF THE DECISIONS OF THE CONFERENCE AS STIPULATED IN THE OF THE CONFERENCE;

(2) AGREE TO CONVENE MEETINGS OF HIGH OFFICIALS TO REVIEW THE ABOVE DESCRIBED ACTIVITIES INCLUDING THE NEED FOR THEIR CONTINUATION AND TO STUDY WAYS AND MEANS TO FURTHER THE PROCESS OF IMPROVING SECURITY AND DEVELOPING CO-OPERATION IN EUROPE, INCLUDING BY CONVENING A NEW CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE;

(3) CONSIDER THAT IN ORDER TO GUARANTEE THE EFFECTIVENESS OF THE MEETINGS OF HIGH OFFICIALS THE NECESSARY PREPARATORY MEETINGS WILL BE CONVENED;

(4) DECIDE THAT THE MEETINGS OF HIGH OFFICIALS AND PREPARATORY MEETINGS AS WELL AS ALL OTHER BODIES CREATED BY THE CONFERENCE SHALL WORK IN CONFORMITY WITH THE RULES OF PROCEDURE AND FINANCIAL ARRANGEMENTS OF THE CONFERENCE:

(5) DECIDE TO CONVENE THE FIRST PREPARATORY MEETING AT ON WITH A VIEW TO LAUNCH THE ACTIVITIES FOR THE MULTILATERAL IMPLEMENTATION OF THE DECISIONS AS SOON AS POSSIBLE.

THE FIRST MEETING OF HIGH OFFICIALS SHALL BE HELD NOT LATER THAN 31.3.77

SECRET

SECRET

PAGE 03 GENEVA 03499 141010Z

END TEXT.

3. PRELIMINARY ANALYSIS OF THIS TEXT SUGGESTS:

A) PARA (1) IS A REVISION OF THE FINNISH TEXT HEAVILY STRESSING FOLLOW-UP COLLABORATION WITH INTERNATIONAL ORGANIZATIONS, BUT LEAVING OUT THE FINNISH

TEXTS REFERENCES TO THEIR SECRETARIATS AND TO SPECIFIC AGREEMENTS WITH THEM;

B) PARA (2) CONTAINS SIGNIFICANT ENLARGEMENT SUBSTANCE PARA 2 OF DANISH TEXT: FIRST, IN THAT IT SPEAKS OF MEETINGS OF HIGH OFFICIALS IN THE PLURAL (PERIODICITY AND NO GUILLOTINE CLAUSE); AND SECONDLY, IN THAT IT TENDS TO SUGGEST DESIRABILITY OF ANOTHER FULL-SCALE CONFERENCE ON EUROPEAN SECURITY. MOREOVER, WHILE DANISH TEXT FORESEES ONLY ONE MEETING OF SENIOR OFFICIALS IN 1977, ESSENTIALLY IN ORDER TO "ASSESS" THE THEN EXISTING SITUATION, THE MULTIPLE MEETINGS OF SENIOR OFFICIALS CALLED FOR IN NEUTRAL TEXT WOULD BE INTENDED "TO STUDY WAYS AND MEANS TO" "FURTHER THE PROCESS OF IMPROVING SECURITY AND DEVELOPING COOPERATION IN EUROPE". (DURING THEIR MEETING (REFTEL) THE SWISS WENT SO FAR AS TO ALLUDE TO THE "UTILITY" SUCH A SYSTEM WOULD HAVE HAD AT THE TIME OF THE CZECH INVASION. WE SUGGESTED, WITH STRONG BACKING OF EC-9 DELS PRESENT, THAT WE WOULD NOT HOPE TO MAKE FOLLOW-UP INTO COMPETITIVE SYSTEM TO UN SECURITY COUNCIL).

(C) THE REMAINING PARAS OF THE NEUTRAL TEXT FORESEE MULTIPLE PREPARATORY MEETINGS FOR THE SENIOR OFFICIALS' MEETINGS AND SET THE DATE OF FIRST SENIOR OFFICIAL MEETING FOR MARCH 1977, I.E., IN ABOUT 18MONTHS AFTER THE PRESUMED END OF STAGE III. THIS, OF COURSE, WOULD NOT PROVIDE VERY SIGNIFICANT "PAUSE", SINCE FIRST PREPARATORY MEETING WOULD HAVE TO TAKE PLACE SOMETIME IN 1976.

SECRET

SECRET

PAGE 04 GENEVA 03499 141010Z

(D) IN SUM, CURRENT VERSION OF NEUTRAL PROPOSAL WOULD PROVIDE FOR CONTINUING PROCESS OF PREPARATORY AND SENIOR LEVEL MEETINGS AT FAIRLY SHORT INTERVALS, POSSIBLY LEADING TOWARD A NEW CSCE, AS WELL AS AN AS YET UNCLEAR NUMBER OF EXPERT WORKING GROUPS, AND ASPECTS OF CSCE RESULTS WHICH ARE UNDERTAKEN BY EXISTING INTERNATIONAL ORGANIZATIONS. RESULTS WOULD OF COURSE MAKE CSCE FOLLOW-UP FORESEEN UNDER THIS PROPOSAL INTO RATHER MAJOR CONTINUING OPERATION.

4. WE NONETHELESS SENSE THAT CONSENSUS IS NOW DEVELOPING RAPIDLY, BOTH AMONG NEUTRALS AND WESTERN EUROPEAN ALLIES, THAT FOLLOW-UP COMPROMISE WILL BE FOUND SOMEWHERE BETWEEN SOMETHING LIKE THIS NEUTRAL TEXT AND THE PRESENT FORMULATION OF THE DANISH PROPOSAL. IF THIS IS

SO PROBLEM WILL BE TO DEFINE PRECISELY WHERE THAT LINE
SHOULD BE. WE WILL SUBMIT SPECIFIC RECOMMENDATIONS WITH
RESPECT TO OUR APPROACH TO THE NEUTRAL TEXT AFTER
A MORE AUTHORITATIVE VERSION IS CIRCULATED, AND ALLIED
VIEWS HAVE DEVELOPED FURTHER. DALE

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT, COLLECTIVE SECURITY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA03499
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D750169-0815
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750554/aaaabwwp.tel
Line Count: 174
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 3455
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAY 2003 by CunninFX>; APPROVED <20 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: TENTATIVE NEW NEUTRAL FOLLOW-ON PROPOSAL
TAGS: PFOR, XG, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006